

ORIGINAL
OPEN MEETING



MEMORANDUM RE

Arizona Corporation Commission

TO: THE COMMISSION
FROM: Utilities Division
DATE: September 16, 2013
RE: DUNCAN VALLEY ELECTRIC COOPERATIVE, INC. – APPLICATION FOR APPROVAL OF ITS 2014-2015 RENEWABLE ENERGY STANDARD TARIFF AND IMPLEMENTATION PLAN AND NET METERING TARIFF (DOCKET NO. E-01703A-13-0219)

DOCKETED

2013 SEP 16 A 9:08

SEP 16 2013

AZ CORP COMMISSION
DOCKET CONTROL

DOCKETED BY

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Background

On June 28, 2013, Duncan Valley Electric Cooperative, Inc. (“Duncan Valley” or “the Cooperative”) filed its Renewable Energy Standard and Tariff (“REST”) Implementation Plan (“Plan”) for 2014-2015 pursuant to A.A.C. R14-2-1814. Duncan Valley’s current REST Plan (2013) was approved by the Commission in Decision No. 73635, on January 31, 2013. Duncan Valley is not proposing any changes to the incentives and surcharges in this filing.

Included with this filing was a Net Metering Tariff with an updated avoided cost. The last Net Metering Tariff for Duncan Valley was approved in Decision No. 71498 (March 17, 2010). The decrease from \$0.04529 per kWh to \$0.03309 per kWh is the only change being proposed for the Net Metering Tariff in this filing.

The Cooperative’s application requests approval for the calendar years 2014-2015. The Cooperative has clarified with Staff that it is only requesting a one-time waiver of the requirement¹ that it file REST plans on an annual basis. Duncan believes that filing for two years will: (i) provide the Cooperative with sufficient time to analyze data regarding the budget and incentives; (ii) allow the Cooperative to better meet the needs of its members; and (iii) be better for the overall administration of the REST Plan. Under such a waiver, Duncan Valley would file its next REST plan by July 1, 2015.

The Proposed 2014-2015 REST Plan

The Duncan Valley REST Plan consists of three SunWatts programs: (i) The SunWatts Rebate Program; (ii) The Large-Scale Purchase Power Contract and Generating Program; and (iii) The photovoltaic (“PV”) for Government, Schools and Nonprofits Program. Ratepayer funds recovered through a surcharge are used to support the programs. More detail on these three programs is provided below.

Under the proposed 2014-2015 REST Plan the existing Renewable Energy Purchase Program would be terminated due to lack of participation by the Cooperative’s members. This was a voluntary program in which retail customers could choose to support renewable energy by purchasing blocks of “green energy”.

¹ See R14-2-1814.B.

The SunWatts Residential and Commercial Rebate Program

Up-Front Incentives. The SunWatts rebate program provides incentives to customers for installation of qualifying PV, solar water heating, small wind systems, and other renewable technologies. For PV systems up to 10 kW in size, customers would continue to receive an Up-Front Incentive (“UFI”) of \$1.00 per installed watt. Small wind systems up to 10 kW in size would continue to receive a UFI of \$1.00 per installed watt. UFIs for PV and small wind systems would not exceed 40 percent of the total system cost. Duncan Valley would also offer UFIs for solar water heating and solar daylighting, as outlined in the table included herein.

Duncan Valley would own all the Renewable Energy Credits (“RECs”) from a project receiving UFIs for its operational life. Projects would be rebated on a first-come, first-serve basis until funding is no longer available. Systems which have been approved and not yet rebated due to lack of funding would be placed on a reservation list until additional funding becomes available. Once funding becomes available, rebates would be paid following a final inspection of the system.

Performance-Based Incentives. For PV and small wind systems that are larger than 10 kW in size, customers would receive Performance-Based Incentives (“PBIs”), up to 40 percent of the total system cost. PBIs would be available for a term of up to 20 years, but may be limited to the expected operational life of the specific technology.

Duncan Valley would own all the RECs from the project receiving PBIs for the term of the REC agreement. Duncan Valley would offer PBIs for additional technologies at levels shown in the table below. Further, systems eligible for PBIs would be subject to a competitive selection process, resulting in the most cost-effective projects being rebated. Projects eligible for PBIs would be competitively selected on a quarterly to semiannual basis. If a project is not selected, the applicant is then informed of the project’s status and given an opportunity to resubmit the project for consideration during the next selection process. Further, Duncan Valley would reserve the right to negotiate the PBI agreement based on current market conditions in order to obtain the most competitively priced RECs. Projects that are one megawatt (“MW”) or greater would not be eligible for the incentives outlined in the table below, but instead would be negotiated on a per-project basis relative to market conditions.

Installations are required to be performed by licensed renewable energy contractors, electricians, or plumbers (in the case of solar water heaters). Customers would continue to be able to assign incentive payments to the contractor installing the system. Duncan Valley may permit self-installations only if the installation has been inspected and verified by a licensed contractor.

The table below shows the incentive levels for each technology proposed in Duncan Valley’s 2014-2015 REST Plan. Duncan Valley is not proposing any changes to existing incentives.

Current/Proposed Incentive Table

| Technology | Current/Proposed UFIs | Current/Proposed PBIs |
|--|--|---|
| Solar Electric | \$1.00/watt up to 10 kW Not to exceed 40% of the system cost | \$0.14 (max)/ kWh (over 10 kW) Not to exceed 40% of the system cost |
| Small Wind | \$1.00/ watt up to 10 kW Not to exceed 40% of the system cost | \$0.097 (max)/ kWh (over 10 kW) Up to 40% of the system cost |
| Solar Water Heating | \$0.75/kWh for first year savings | N/A |
| Solar Daylighting | \$0.18/ kWh for first year savings | N/A |
| Geothermal -Electric -Thermal | N/A | \$0.020/ kWh over 20 yrs \$0.040/ kWh over 20 yrs |
| Biogas/Biomass -Electric -Thermal -Cooling -CHP-Electric -CHP-Thermal | N/A | \$0.050 per kWh over 20 yrs \$0.013 per kWh over 20 yrs \$0.027 per kWh over 20 yrs \$0.029 per kWh over 20 yrs \$0.015 per kWh over 20 yrs |
| Solar Space Cooling | N/A | \$0.108 per kWh over 20 yrs |

In 2012 Duncan rebated four systems, all Residential photovoltaic at 9,360 watts each, for approximately 37 kW in total. In 2014 and 2015, Duncan Valley anticipates that its program will support installation of approximately 45 kW in qualifying renewables. The Cooperative is also participating with other cooperatives in supporting a commercial distributed generation geothermal project in Willcox, Arizona.

The SunWatts Large-Scale Purchase Power Contract & Generating Program

Under the Large-Scale Generating Program, Duncan Valley would, on its own or in partnership with others, install and assist in the development of large-scale renewable resources either through purchase power agreements or by the construction of utility-owned resources. Duncan Valley has indicated that there are no plans for a large-scale project to come online in 2014-2015.

SunWatts PV for Government, Schools and Nonprofits Program

Duncan Valley would offer PBIs to third-party developers or those with access to stimulus funding that would be interested in installing renewable systems on government, school, and nonprofit buildings. There was no activity in the program during 2012.

Arizona Utilities for Renewable Energy Education ("AZURE")

Duncan Valley would continue its support of the AZURE initiative. AZURE is developing renewable energy education materials for teachers and educators in Arizona. Duncan

Valley is also contributing to, and participating in, the Commission's "Go Solar Arizona" website initiative.

Tariffs

Duncan Valley is not proposing to change the existing surcharges approved in Decision No. 73635 (January 31, 2013). The surcharges and maximums are shown below:

| Customer Class | Current/Proposed Surcharges (per kWh) | Current/Proposed Maximums (per month) |
|----------------------------------|---------------------------------------|---------------------------------------|
| Residential | \$0.0009 | \$2.00 |
| Governmental & Agricultural | \$0.0016 | \$24.70 |
| Governmental & Agricultural >3MW | \$0.0016 | \$74.10 |
| Non-Residential | \$0.0074 | \$74.10 |
| Non-Residential >3MW | \$0.0074 | \$222.30 |

Budget

According to Duncan Valley, the funding from the RES surcharge is estimated to total \$59,000 per year. The Cooperative believes it is possible that the lower incentive approved in the last REST Plan may result in a budget carryover, due to lower participation and costs. The table below indicates the proposed budget allocations:

| Revenues | \$ Amount | Percentage of Budget |
|------------------------|-----------------|----------------------|
| RES funding | \$59,000 | |
| Expenditures | | |
| Residential Incentives | \$35,800 | 61.0% |
| Commercial Incentives | \$10,000 | 17.0% |
| Willcox Greenhouse PBI | \$7,200 | 12.0% |
| Advertising | \$1,000 | 2.0% |
| Administration/R&D | \$5,000 | 8.0% |
| Projected Expenditures | \$59,000 | 100.0% |

The table below indicates the portion of the REST funds Duncan Valley estimates would be collected from each customer class and the percentage of customers reaching the cap from each class:

| | Amount | % of Budget | % Reaching Cap |
|-------------------------|----------|-------------|----------------|
| Residential | \$16,126 | 27.3% | 4.3% |
| Non-Residential | \$34,560 | 58.6% | 1.7% |
| Government/Agricultural | \$8,314 | 14.1% | 4.0% |

Net Metering Tariff; Avoided Cost Update

The current filing included a proposed update to the Net Metering Tariff. The Net Metering Tariff sets the Cooperative's Annual Average Avoided Cost, which is the per-kWh rate paid once a year to customers who have an excess energy production balance as of December 31, or as of the customer's final bill upon discontinuance of service. The decrease from \$0.04529 per kWh to \$0.03309 per kWh is the only change currently being proposed for the Net Metering Tariff.

The Cooperative supplied Staff with the calculations used to arrive at the proposed new avoided cost. The calculation and result appear reasonable. Staff recommends that the proposed new avoided cost be approved.

Summary of Recommendations

Staff recommends approval of the Duncan Valley 2014-2015 REST Plan as discussed herein.

Staff recommends that Duncan Valley file with Docket Control, as a compliance item, a revised Net Metering Tariff within 15 days of the effective date of this Order.

Staff recommends that Duncan Valley's Customer Self-Directed Tariff and the Renewable Energy Standard Tariff, currently on file with the Commission, remain in effect until further Order of the Commission.

Staff recommends that Duncan Valley be granted a one-time waiver from complying with R14-2-1814.B, for its 2014 filing.

Staff recommends that Duncan Valley file its next Renewable Energy Standard and Tariff Implementation Plan on or before July 1, 2015.

Staff recommends that the avoided cost on Duncan Valley's Net Metering Tariff be set at \$0.03309 per kWh, effective 30 days after the effective date of this Decision.



Steven M. Olea
Director
Utilities Division

SMO:JMK:sms\CHH

ORIGINATOR: Julie McNeely-Kirwan

1 **BEFORE THE ARIZONA CORPORATION COMMISSION**

2 BOB STUMP

Chairman

3 GARY PIERCE

Commissioner

4 BRENDA BURNS

Commissioner

5 BOB BURNS

Commissioner

6 SUSAN BITTER SMITH

Commissioner

7

8 IN THE MATTER OF THE APPLICATION)
9 OF DUNCAN VALLEY ELECTRIC)
10 COOPERATIVE, INC. FOR APPROVAL OF)
11 ITS 2014-2015 RENEWABLE ENERGY)
12 STANDARD TARIFF, AND)
13 IMPLEMENTATION PLAN, AND NET)
14 METERING TARIFF)

DOCKET NO. E-01703A-13-0219

DECISION NO. _____

ORDER

14 Open Meeting
15 October 16 and 17, 2013
16 Phoenix, Arizona

16 BY THE COMMISSION:

17 FINDINGS OF FACT

18 1. Duncan Valley Electric Cooperative, Inc. ("Duncan Valley" or "the Cooperative")
19 is certificated to provide electricity as a public service corporation in the state of Arizona. Duncan
20 Valley provides electric service to approximately 1,800 members in Greenlee County. The
21 membership for Duncan Valley is primarily Residential in nature, with a small number of
22 Commercial and Irrigation members.

23 Background

24 2. On June 28, 2013, Duncan Valley filed its Renewable Energy Standard and Tariff
25 ("REST") Implementation Plan ("Plan") for 2014-2015 pursuant to A.A.C. R14-2-1814. Duncan
26 Valley's current REST Plan (2013) was approved by the Commission in Decision No. 73635, on
27 January 31, 2013. Duncan Valley is not proposing any changes to the incentives and surcharges in
28 this filing.

1 3. Included with this filing was a Net Metering Tariff with an updated avoided cost.
2 The last Net Metering Tariff for Duncan Valley was approved in Decision No. 71498 (March 17,
3 2010). The decrease from \$0.04529 per kWh to \$0.03309 per kWh is the only change being
4 proposed for the Net Metering Tariff in this filing.

5 4. The Cooperative's application requests approval for the calendar years 2014-2015.
6 The Cooperative has clarified with Staff that it is only requesting a one-time waiver of the
7 requirement¹ that it file REST plans on an annual basis. Duncan believes that filing for two years
8 will: (i) provide the Cooperative with sufficient time to analyze data regarding the budget and
9 incentives; (ii) allow the Cooperative to better meet the needs of its members; and (iii) be better for
10 the overall administration of the REST Plan. Under such a waiver, Duncan Valley would file its
11 next REST plan by July 1, 2015.

12 **The Proposed 2014-2015 REST Plan**

13 5. The Duncan Valley REST Plan consists of three SunWatts programs: (i) The
14 SunWatts Rebate Program; (ii) The Large-Scale Purchase Power Contract and Generating
15 Program; and (iii) The PV for Government, Schools and Nonprofits Program. Ratepayer funds
16 recovered through a surcharge are used to support the programs. More detail on these three
17 programs is provided below.

18 6. Under the proposed 2014-2015 REST Plan, the existing Renewable Energy
19 Purchase Program would be terminated due to lack of participation by the Cooperative's members.
20 This was a voluntary program in which retail customers could choose to support renewable energy
21 by purchasing blocks of "green energy".

22 **The SunWatts Residential and Commercial Rebate Program**

23 7. Up-Front Incentives. The SunWatts rebate program provides incentives to
24 customers for installation of qualifying photovoltaic ("PV"), solar water heating, small wind
25 systems, and other renewable technologies. For PV systems up to 10 kW in size, customers would
26 continue to receive an Up-Front Incentive ("UFI") of \$1.00 per installed watt. Small wind systems
27 _____

28 ¹ See R14-2-1814.B.

1 up to 10 kW in size would continue to receive a UFI of \$1.00 per installed watt. UFIs for PV and
2 small wind systems would not exceed 40 percent of the total system cost. Duncan Valley would
3 also offer UFIs for solar water heating and solar daylighting, as outlined in the table included
4 herein.

5 8. Duncan Valley would own all the Renewable Energy Credits ("RECs") from a
6 project receiving UFIs for its operational life. Projects would be rebated on a first-come, first-
7 served basis until funding is no longer available. Systems which have been approved and not yet
8 rebated due to lack of funding would be placed on a reservation list until additional funding
9 becomes available. Once funding becomes available, rebates would be paid following a final
10 inspection of the system.

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12 10 kW in size, customers would receive Performance-Based Incentives ("PBIs"), up to 40 percent
13 of the total system cost. PBIs would be available for a term of up to 20 years, but may be limited
14 to the expected operational life of the specific technology.

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16 term of the REC agreement. Duncan Valley would offer PBIs for additional technologies at levels
17 shown in the table below. Further, systems eligible for PBIs would be subject to a competitive
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22 reserve the right to negotiate the PBI agreement based on current market conditions in order to
23 obtain the most competitively priced RECs. Projects that are one megawatt ("MW") or greater
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25 negotiated on a per-project basis relative to market conditions.

26 11. Installations are required to be performed by licensed renewable energy contractors,
27 electricians, or plumbers (in the case of solar water heaters). Customers would continue to be able
28 ...

to assign incentive payments to the contractor installing the system. Duncan Valley may permit self-installations only if the installation has been inspected and verified by a licensed contractor.

12. The table below shows the incentive levels for each technology proposed in Duncan Valley's 2014-2015 REST Plan. Duncan Valley is not proposing any changes to existing incentives.

Current/Proposed Incentive Table

| Technology | Current/Proposed UFI | Current/Proposed PBI |
|--|--|---|
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The SunWatts Large-Scale Purchase Power Contract & Generating Program

14. Under the Large-Scale Generating Program, Duncan Valley would, on its own or in partnership with others, install and assist in the development of large-scale renewable resources either through purchase power agreements or by the construction of utility-owned resources.

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Budget

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| Advertising | \$1,000 | 2.0% |
| Administration/R&D | \$5,000 | 8.0% |
| Projected Expenditures | \$59,000 | 100.0% |

19. The table below indicates the portion of the REST funds Duncan Valley estimates would be collected from each customer class and the percentage reaching the cap from each customers class:

| | Amount | % of Budget | % Reaching Cap |
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| Residential | \$16,126 | 27.3% | 4.3% |
| Non-Residential | \$34,560 | 58.6% | 1.7% |
| Government/Agricultural | \$8,314 | 14.1% | 4.0% |

Net Metering Tariff: Avoided Cost Update

20. The current filing included a proposed update to the Net Metering Tariff. The Net Metering Tariff sets the Cooperative's Annual Average Avoided Cost, which is the per-kWh rate paid once a year to customers who have an excess energy production balance as of December 31, or as of the customer's final bill upon discontinuance of service. The decrease from \$0.04529 per kWh to \$0.03309 per kWh is the only change currently being proposed for the Net Metering Tariff.

21. The Cooperative supplied Staff with the calculations used to arrive at the proposed new avoided cost. The calculation and result appear reasonable. Staff has recommended that the proposed new avoided cost be approved.

Summary of Recommendations

22. Staff has recommended approval of the Duncan Valley 2014-2015 REST Plan as discussed herein.

23. Staff has recommended that Duncan Valley file with Docket Control, as a compliance item, a revised Net Metering Tariff within 15 days of the effective date of this Order.

24. Staff has recommended that Duncan Valley's Customer Self-Directed Tariff and the Renewable Energy Standard Tariff, currently on file with the Commission, remain in effect until further Order of the Commission.

25. Staff has recommended that Duncan Valley be granted a one-time waiver from complying with R14-2-1814.B, for its 2014 filing.

26. Staff has recommended that Duncan Valley file its next Renewable Energy Standard and Tariff Implementation Plan on or before July 1, 2015.

27. Staff has recommended that the avoided cost on Duncan Valley's Net Metering Tariff be set at \$0.03309 per kWh.

CONCLUSIONS OF LAW

1. Duncan Valley Electric Cooperative, Inc. is an Arizona public service corporation within the meaning of Article XV, Section 2, of the Arizona Constitution.

2. The Commission has jurisdiction over Duncan Valley Electric Cooperative, Inc. and over the subject matter of the application.

3. The Commission, having reviewed the application and Staff's Memorandum dated September 16, 2013, concludes that it is in the public interest to approve the Duncan Valley Electric Cooperative, Inc. 2014-2015 REST Plan as discussed herein.

ORDER

IT IS THEREFORE ORDERED the Duncan Valley Electric Cooperative 2014-2015 Renewable Energy Standard and Tariff Plan be approved as discussed herein.

IT IS FURTHER ORDERED that Duncan Valley Electric Cooperative file with Docket Control, as a compliance item, a revised Net Metering Tariff with an avoided cost of \$0.03309 within 15 days of the effective date of this Order.

IT IS FURTHER ORDERED that Duncan Valley Electric Cooperative's Customer Self-Directed Tariff and the Renewable Energy Standard Tariff, currently on file with the Commission, remain in effect until further Order of the Commission.

IT IS FURTHER ORDERED that Duncan Valley Electric Cooperative be granted a one-time waiver from complying with R14-2-1814.B for its 2014 filing.

1 IT IS FURTHER ORDERED that Duncan Valley Electric Cooperative file its next
2 Renewable Energy Resources Plan on or before July 1, 2015.

3 IT IS FURTHER ORDERED that the avoided cost on Duncan Valley Electric
4 Cooperative's Net Metering Tariff of \$0.03309 per kWh be effective 30 days after the effective
5 date of this Decision

6 IT IS FURTHER ORDERED that this Order be made effective immediately.

7
8 **BY THE ORDER OF THE ARIZONA CORPORATION COMMISSION**

9
10 CHAIRMAN

COMMISSIONER

11
12
13 COMMISSIONER

COMMISSIONER

COMMISSIONER

14
15 IN WITNESS WHEREOF, I, JODI JERICH, Executive
16 Director of the Arizona Corporation Commission, have
17 hereunto, set my hand and caused the official seal of this
Commission to be affixed at the Capitol, in the City of
Phoenix, this _____ day of _____, 2013.

18
19
20 JODI JERICH
EXECUTIVE DIRECTOR

21
22 DISSENT: _____

23
24 DISSENT: _____

25 SMO:jmk:sms\CHH
26
27
28

SERVICE LIST FOR: DUNCAN VALLEY ELECTRIC COOPERATIVE
DOCKET NO. E-01703A-13-0219

Michael Pearce
Chief Executive Officer
Duncan Valley Electric Co-op
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Duncan, AZ 85534

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Mr. Steven M. Olea
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